APPROVED JURISDICTIONAL DETERMINATION FORM U.S. Army Corps of Engineers

This form should be completed by following the instructions provided in Section IV of the JD Form Instructional Guidebook.

SECTION I: BACKGROUND INFORMATION

A. REPORT COMPLETION DATE FOR APPROVED JURISDICTIONAL DETERMINATION (JD): April 3, 2018

	DISTRICT OFFICE, FILE NAME, AND NUMBER:
	TRICT: NAO
	E NAME: Mallory JD DJECT NUMBER: NAO-2014-2124
C.	PROJECT LOCATION AND BACKGROUND INFORMATION:
	State: VA County/parish/borough: City: Hampton
	Center coordinates of site (lat/long in degree decimal format): Lat. 37.08076° N, Long76.416836° W. Universal Transverse Mercator:
	Name of nearest waterbody: Bethel Reservoir and Brick Kiln Creek
	Name of nearest Traditional Navigable Water (TNW) into which the aquatic resource flows: Brick Kiln Creek, a tributary of Back Rive
	Name of watershed or Hydrologic Unit Code (HUC): 02080108
	Check if map/diagram of review area and/or potential jurisdictional areas is/are available upon request.
	Check if other sites (e.g., offsite mitigation sites, disposal sites, etc) are associated with this action and are recorded on a
	different JD form.
D	DEVIEW DEDEODMED FOR SITE EVALUATION (CHECK ALL THAT ADDLY).
D.	REVIEW PERFORMED FOR SITE EVALUATION (CHECK ALL THAT APPLY): Office (Desk) Determination. Date:
	Field Determination. Date(s): February 21, 2018
	CTION II: SUMMARY OF FINDINGS
Α. Ι	RHA SECTION 10 DETERMINATION OF JURISDICTION.
The	re Are no "navigable waters of the U.S." within Rivers and Harbors Act (RHA) jurisdiction (as defined by 33 CFR part 329) in the
	ew area. [Required]
	Waters subject to the ebb and flow of the tide.
	Waters are presently used, or have been used in the past, or may be susceptible for use to transport interstate or foreign commerce.
	Explain: .
В. (CWA SECTION 404 DETERMINATION OF JURISDICTION.
Tho	And "Supreme of the U.C." within Clean Water Act (CWA) inviediation (as defined by 22 CED next 220) in the navious area [Beautine]]
The	re Are "waters of the U.S." within Clean Water Act (CWA) jurisdiction (as defined by 33 CFR part 328) in the review area. [Required]
	1. Waters of the U.S.
	a. Indicate presence of waters of U.S. in review area (check all that apply): 1
	TNWs, including territorial seas
	Wetlands adjacent to TNWs
	Relatively permanent waters ² (RPWs) that flow directly or indirectly into TNWs Non-RPWs that flow directly or indirectly into TNWs
	Wetlands directly abutting RPWs that flow directly or indirectly into TNWs
	Wetlands directly abutting RPWs that flow directly or indirectly into TNWs Wetlands adjacent to but not directly abutting RPWs that flow directly or indirectly into TNWs
	Wetlands adjacent to non-RPWs that flow directly or indirectly into TNWs
	☐ Impoundments of jurisdictional waters
	Isolated (interstate or intrastate) waters, including isolated wetlands
	b. Identify (estimate) size of waters of the U.S. in the review area:
	Non-wetland waters: +/- 24,820 linear feet: +/- 4 width (ft) and/or acres.
	Wetlands: +/- 326.5 acres.
	c. Limits (boundaries) of jurisdiction based on: 1987 Delineation Manual Elevation of established OHWM (if known):n/a.
	Elevation of established off wirt (if known).ii/a.
	2. Non-regulated waters/wetlands (check if applicable): ³
	Potentially jurisdictional waters and/or wetlands were assessed within the review area and determined to be not jurisdictional.
	Explain: .

¹ Boxes checked below shall be supported by completing the appropriate sections in Section III below.

² For purposes of this form, an RPW is defined as a tributary that is not a TNW and that typically flows year-round or has continuous flow at least "seasonally" (e.g., typically 3 months).

³ Supporting documentation is presented in Section III.F.

SECTION III: CWA ANALYSIS

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A. TNWs AND WETLANDS ADJACENT TO TNWs

The agencies will assert jurisdiction over TNWs and wetlands adjacent to TNWs. If the aquatic resource is a TNW, complete Section III.A.1 and Section III.D.1. only; if the aquatic resource is a wetland adjacent to a TNW, complete Sections III.A.1 and 2 and Section III.D.1.; otherwise, see Section III.B below.

1.	Identify TNW:	
	Summarize rationale supporting determination: .	
2.	Wetland adjacent to TNW Summarize rationale supporting conclusion that wetland is "adjacent":	

B. CHARACTERISTICS OF TRIBUTARY (THAT IS NOT A TNW) AND ITS ADJACENT WETLANDS (IF ANY):

This section summarizes information regarding characteristics of the tributary and its adjacent wetlands, if any, and it helps determine whether or not the standards for jurisdiction established under *Rapanos* have been met.

The agencies will assert jurisdiction over non-navigable tributaries of TNWs where the tributaries are "relatively permanent waters" (RPWs), i.e. tributaries that typically flow year-round or have continuous flow at least seasonally (e.g., typically 3 months). A wetland that directly abuts an RPW is also jurisdictional. If the aquatic resource is not a TNW, but has year-round (perennial) flow, skip to Section III.D.2. If the aquatic resource is a wetland directly abutting a tributary with perennial flow, skip to Section III.D.4.

A wetland that is adjacent to but that does not directly abut an RPW requires a significant nexus evaluation. Corps districts and EPA regions will include in the record any available information that documents the existence of a significant nexus between a relatively permanent tributary that is not perennial (and its adjacent wetlands if any) and a traditional navigable water, even though a significant nexus finding is not required as a matter of law.

If the waterbody⁴ is not an RPW, or a wetland directly abutting an RPW, a JD will require additional data to determine if the waterbody has a significant nexus with a TNW. If the tributary has adjacent wetlands, the significant nexus evaluation must consider the tributary in combination with all of its adjacent wetlands. This significant nexus evaluation that combines, for analytical purposes, the tributary and all of its adjacent wetlands is used whether the review area identified in the JD request is the tributary, or its adjacent wetlands, or both. If the JD covers a tributary with adjacent wetlands, complete Section III.B.1 for the tributary, Section III.B.2 for any onsite wetlands, and Section III.B.3 for all wetlands adjacent to that tributary, both onsite and offsite. The determination whether a significant nexus exists is determined in Section III.C below.

1. Characteristics of non-TNWs that flow directly or indirectly into TNW

(i) General Area Conditions:

Watershed size: 146991.37 acres Drainage area: ~700 acres Average annual rainfall: ~48 inches Average annual snowfall: ~5 inches (ii) Physical Characteristics: (a) Relationship with TNW: ☐ Tributary flows directly into TNW. ☐ Tributary flows through Pick List tributaries before entering TNW.

Project waters are Project water

Project waters cross or serve as state boundaries. Explain: NA, all waters within the review area are located within the state of Virginia.

⁴ Note that the Instructional Guidebook contains additional information regarding swales, ditches, washes, and erosional features generally and in the arid West.

system under Commander Shephard Boulevard before dischaging into Brick Kiln Creek or an impounded area that drains into Bethel Reservoir, which is an impoundment of Brick Kiln Creek . Tributary stream order, if known: 1st order. (b) General Tributary Characteristics (check all that apply): ☐ Natural Tributary is: Artificial (man-made). Explain: The property contains a network of drainage ditches excavated within wetlands and draining into the historic tirubtaries of Brick Kiln Creek. Manipulated (man-altered). Explain: Historic topographic maps show perennial and intermittent streams within the limits of the property that drain to Brick Kiln Creek. Overtime, the historic topographic maps show the streams located on the southern properties becoming channelized, linear features that continue to drain into the natural channels that flow to Brick Kiln Creek to the northeast. The wetlands on the northern property are contigious with an impoundment to the south of Semple Farm Road, which drains into Bethel Reservior. **Tributary** properties with respect to top of bank (estimate): Average width: ~4 feet Average depth: 2-3 feet Average side slopes: Vertical (1:1 or less). Primary tributary substrate composition (check all that apply): **Sands** ⊠ Silts Concrete ☐ Cobbles ☐ Gravel Muck ☐ Bedrock ☐ Vegetation. Type/% cover: Other. Explain: Tributary condition/stability [e.g., highly eroding, sloughing banks]. Explain: banks appear stable. Presence of run/riffle/pool complexes. Explain: Due to the low gradient of slope, the water is slow moving. In combination with prior maintenance activities, minimal run/riffle/pool development is present with the ditches visited on site. The drainages in the far southeastern extent of the property were not visited by the Corps. Tributary geometry: Relatively straight Tributary gradient (approximate average slope): 0-2 % (c) Flow: Tributary provides for: Seasonal flow Estimate average number of flow events in review area/year: 20 (or greater) Describe flow regime: Water was present and flowing during the delineation confirmation site visit. Based on site conditions during the site visit, previous delineations conducted on site, aerial imagery and topographic maps, the majority of the ditches on the property appear to have perennial flow. Other information on duration and volume: Surface flow is: Discrete and confined. Characteristics: Subsurface flow: Unknown. Explain findings: Dye (or other) test performed: Tributary has (check all that apply): Bed and banks OHWM⁶ (check all indicators that apply): ☐ clear, natural line impressed on the bank the presence of litter and debris changes in the character of soil destruction of terrestrial vegetation shelving the presence of wrack line vegetation matted down, bent, or absent sediment sorting leaf litter disturbed or washed away \boxtimes scour ⊠ sediment deposition multiple observed or predicted flow events water staining abrupt change in plant community other (list): ☐ Discontinuous OHWM.⁷ Explain:

Identify flow route to TNW⁵: The network of ditches on the property flow into the channelized upper reaches of tributaries of Brick Kiln Creek which is a tidal waterbody. The water flows through the tributaries and through a culvert

⁵ Flow route can be described by identifying, e.g., tributary a, which flows through the review area, to flow into tributary b, which then flows into TNW.

⁶A natural or man-made discontinuity in the OHWM does not necessarily sever jurisdiction (e.g., where the stream temporarily flows underground, or where the OHWM has been removed by development or agricultural practices). Where there is a break in the OHWM that is unrelated to the waterbody's flow regime (e.g., flow over a rock outcrop or through a culvert), the agencies will look for indicators of flow above and below the break.

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	If factors other than the OHWM were used to determine lateral extent of CWA jurisdiction (check all that apply):
	High Tide Line indicated by: Mean High Water Mark indicated by:
	oil or scum line along shore objects survey to available datum;
	☐ fine shell or debris deposits (foreshore) ☐ physical markings;
	physical markings/characteristics vegetation lines/changes in vegetation types.
	tidal gauges
	other (list):
	
(iii)	Chemical Characteristics:
	Characterize tributary (e.g., water color is clear, discolored, oily film; water quality; general watershed characteristics, etc.).
	Explain: Water was clear and flowing during the site visit which occurred after a rain event.
	Identify specific pollutants, if known: No pollutants known.
	n 1

	prin	narily	iological Characteristics. Channel supports (check all that apply): Riparian corridor. Characteristics (type, average width): The majority of the property surrounding the network of ditches forested. The total width of the forested areas of the property is approximately 0.5 miles by 1 mile consisting of forested
W	etlan	ids.	Federally Listed species. Explain findings:
near th	ne pro	perty	☐ Fish/spawn areas. Explain findings: ☐ Other environmentally-sensitive species. Explain findings: VDFIG state listed species have been document on and v, including Bald Eagle, Mabees Salamander and Canebrake Rattlesnake.
identif	ied d	uring	Aquatic/wildlife diversity. Explain findings: Evidence and/or the presence of mutliple terrestrial species were the site visit.
2.	. (nara	ecteristics of wetlands adjacent to non-TNW that flow directly or indirectly into TNW
	(i		hysical Characteristics:
		(2	a) <u>General Wetland Characteristics:</u> Properties:
			Wetland size: acres
			Wetland type. Explain:
			Wetland quality. Explain: Project wetlands cross or serve as state boundaries. Explain:
			Toject wedands cross of serve as state boundaries. Explain.
		(t	6) General Flow Relationship with Non-TNW:
			Flow is: Pick List. Explain:
			Surface flow is: Pick List Characteristics: .
			Subsurface flow: Pick List. Explain findings: Dye (or other) test performed:
		(0	Wetland Adjacency Determination with Non-TNW: Directly abutting
			☐ Not directly abutting ☐ Discrete wetland hydrologic connection. Explain:
			Ecological connection. Explain: Ecological connection. Explain:
			Separated by berm/barrier. Explain:
		(0	d) <u>Proximity (Relationship) to TNW</u> Project wetlands are Pick List river miles from TNW.
			Project waters are Pick List aerial (straight) miles from TNW.
			Flow is from: Pick List. Estimate approximate location of wetland as within the Pick List floodplain.
			Estimate approximate rocation of wettaild as within the Fick List moodplain.
	(i		Chemical Characteristics:
		C	haracterize wetland system (e.g., water color is clear, brown, oil film on surface; water quality; general watershed characteristics; etc.). Explain:
		Id	lentify specific pollutants, if known:
	,	\ D	Charles Charles And Construction William Language (The Institute of the Annual Construction of the Constru
	(1111) R	iological Characteristics. Wetland supports (check all that apply): Riparian buffer. Characteristics (type, average width):
		Ē	Vegetation type/percent cover. Explain: .
			Habitat for:
			☐ Federally Listed species. Explain findings: ☐ Fish/spawn areas. Explain findings:
			Other environmentally-sensitive species. Explain findings:
			Aquatic/wildlife diversity. Explain findings: .
3.		hara	acteristics of all wetlands adjacent to the tributary (if any)
5.		A	Il wetland(s) being considered in the cumulative analysis: Pick List
		A	pproximately () acres in total are being considered in the cumulative analysis.

For each wetland, specify the following:

<u>Directly abuts? (Y/N)</u> <u>Size (in acres)</u> <u>Directly abuts? (Y/N)</u> <u>Size (in acres)</u>

Summarize overall biological, chemical and physical functions being performed:

C. SIGNIFICANT NEXUS DETERMINATION

A significant nexus analysis will assess the flow characteristics and functions of the tributary itself and the functions performed by any wetlands adjacent to the tributary to determine if they significantly affect the chemical, physical, and biological integrity of a TNW. For each of the following situations, a significant nexus exists if the tributary, in combination with all of its adjacent wetlands, has more than a speculative or insubstantial effect on the chemical, physical and/or biological integrity of a TNW. Considerations when evaluating significant nexus include, but are not limited to the volume, duration, and frequency of the flow of water in the tributary and its proximity to a TNW, and the functions performed by the tributary and all its adjacent wetlands. It is not appropriate to determine significant nexus based solely on any specific threshold of distance (e.g. between a tributary and its adjacent wetland or between a tributary and the TNW). Similarly, the fact an adjacent wetland lies within or outside of a floodplain is not solely determinative of significant nexus.

Draw connections between the features documented and the effects on the TNW, as identified in the *Rapanos* Guidance and discussed in the Instructional Guidebook. Factors to consider include, for example:

- Does the tributary, in combination with its adjacent wetlands (if any), have the capacity to carry pollutants or flood waters to TNWs, or to reduce the amount of pollutants or flood waters reaching a TNW?
- Does the tributary, in combination with its adjacent wetlands (if any), provide habitat and lifecycle support functions for fish and other species, such as feeding, nesting, spawning, or rearing young for species that are present in the TNW?
- Does the tributary, in combination with its adjacent wetlands (if any), have the capacity to transfer nutrients and organic carbon that support downstream foodwebs?
- Does the tributary, in combination with its adjacent wetlands (if any), have other relationships to the physical, chemical, or biological integrity of the TNW?

Note: the above list of considerations is not inclusive and other functions observed or known to occur should be documented below:

- 1. Significant nexus findings for non-RPW that has no adjacent wetlands and flows directly or indirectly into TNWs. Explain findings of presence or absence of significant nexus below, based on the tributary itself, then go to Section III.D:
- 2. Significant nexus findings for non-RPW and its adjacent wetlands, where the non-RPW flows directly or indirectly into TNWs. Explain findings of presence or absence of significant nexus below, based on the tributary in combination with all of its adjacent wetlands, then go to Section III.D:
- 3. Significant nexus findings for wetlands adjacent to an RPW but that do not directly abut the RPW. Explain findings of presence or absence of significant nexus below, based on the tributary in combination with all of its adjacent wetlands, then go to Section III.D:

D. DETERMINATIONS OF JURISDICTIONAL FINDINGS. THE SUBJECT WATERS/WETLANDS ARE (CHECK ALL THAT APPLY):

I.	TNWs and A	djacent Wetlands.	Check all that a	apply and provide size estimates in review area:
	TNWs:	linear feet	width (ft), Or,	acres.
	☐ Wetlands	adjacent to TNWs:	acres.	

2. **RPWs** that flow directly or indirectly into TNWs.

Tributaries of TNWs where tributaries typically flow year-round are jurisdictional. Provide data and rationale indicating that tributary is perennial: The southern property consits of a network of ditches that are all connected and flow directly into a tributary of Brick Kiln Creek or into Bethel Reservoir, which is an impoundment of Brick Kiln Creek. The ditches were excavated from within wetlands and are continguous with the wetlands onsite. Flowing water was present within ditches during site visit and the ditches contain visible ordinary high water marks, debris, and rack lines. The wetlands that drain to the northern into Bethel Reservoir, including wetlands identified on the northern property, drain into an unnamed impounded lake which drains under Semple Farm Road into Bethel Reservoir.

	Tributaries of TNW where tributaries have continuous flow "seasonally" (e.g., typically three months each year) are jurisdictional. Data supporting this conclusion is provided at Section III.B. Provide rationale indicating that tributary flows seasonally:
	Provide estimates for jurisdictional waters in the review area (check all that apply): Tributary waters: 24,820 linear feet +/- 4width (ft). Other non-wetland waters: acres. Identify type(s) of waters: .
3.	Non-RPWs ⁸ that flow directly or indirectly into TNWs. Waterbody that is not a TNW or an RPW, but flows directly or indirectly into a TNW, and it has a significant nexus with a TNW is jurisdictional. Data supporting this conclusion is provided at Section III.C.
	Provide estimates for jurisdictional waters within the review area (check all that apply): Tributary waters: linear feet width (ft). Other non-wetland waters: acres. Identify type(s) of waters:
4.	Wetlands directly abutting an RPW that flow directly or indirectly into TNWs. Wetlands directly abut RPW and thus are jurisdictional as adjacent wetlands. Wetlands directly abutting an RPW where tributaries typically flow year-round. Provide data and rationale indicating that tributary is perennial in Section III.D.2, above. Provide rationale indicating that wetland is directly abutting an RPW: The ditches on-site were excavated from forested wetlands and/or historic tributaries to Brick Kiln Creek, and the ditches are contigious with the wetlands onsite.
	■ Wetlands directly abutting an RPW where tributaries typically flow "seasonally." Provide data indicating that tributary is seasonal in Section III.B and rationale in Section III.D.2, above. Provide rationale indicating that wetland is directly abutting an RPW:
	Provide acreage estimates for jurisdictional wetlands in the review area: 326.5 acres.
5.	Wetlands adjacent to but not directly abutting an RPW that flow directly or indirectly into TNWs. Wetlands that do not directly abut an RPW, but when considered in combination with the tributary to which they are adjacent and with similarly situated adjacent wetlands, have a significant nexus with a TNW are jurisidictional. Data supporting this conclusion is provided at Section III.C.
	Provide acreage estimates for jurisdictional wetlands in the review area: acres.
6.	Wetlands adjacent to non-RPWs that flow directly or indirectly into TNWs. Wetlands adjacent to such waters, and have when considered in combination with the tributary to which they are adjacent and with similarly situated adjacent wetlands, have a significant nexus with a TNW are jurisdictional. Data supporting this conclusion is provided at Section III.C.
	Provide estimates for jurisdictional wetlands in the review area: acres.
7.	As a general rule, the impoundment of a jurisdictional tributary remains jurisdictional. Demonstrate that impoundment was created from "waters of the U.S.," or Demonstrate that water meets the criteria for one of the categories presented above (1-6), or Demonstrate that water is isolated with a nexus to commerce (see E below).
isc	DLATED [INTERSTATE OR INTRA-STATE] WATERS, INCLUDING ISOLATED WETLANDS, THE USE,
	GRADATION OR DESTRUCTION OF WHICH COULD AFFECT INTERSTATE COMMERCE, INCLUDING ANY

⁸See Footnote # 3.

E.

SUCH WATERS (CHECK ALL THAT APPLY):10

⁹ To complete the analysis refer to the key in Section III.D.6 of the Instructional Guidebook.

10 Prior to asserting or declining CWA jurisdiction based solely on this category, Corps Districts will elevate the action to Corps and EPA HQ for review consistent with the process described in the Corps/EPA Memorandum Regarding CWA Act Jurisdiction Following Rapanos.

	which are or could be used by interstate or foreign travelers for recreational or other purposes. from which fish or shellfish are or could be taken and sold in interstate or foreign commerce. which are or could be used for industrial purposes by industries in interstate commerce. Interstate isolated waters. Explain: Other factors. Explain:
	Identify water body and summarize rationale supporting determination:
	Provide estimates for jurisdictional waters in the review area (check all that apply): Tributary waters: linear feet width (ft). Other non-wetland waters: acres. Identify type(s) of waters: Wetlands: acres.
F.	NON-JURISDICTIONAL WATERS, INCLUDING WETLANDS (CHECK ALL THAT APPLY): If potential wetlands were assessed within the review area, these areas did not meet the criteria in the 1987 Corps of Engineers Wetland Delineation Manual and/or appropriate Regional Supplements. Review area included isolated waters with no substantial nexus to interstate (or foreign) commerce. Prior to the Jan 2001 Supreme Court decision in "SWANCC," the review area would have been regulated based solely on the "Migratory Bird Rule" (MBR). Waters do not meet the "Significant Nexus" standard, where such a finding is required for jurisdiction. Explain: Other: (explain, if not covered above):
	Provide acreage estimates for non-jurisdictional waters in the review area, where the <u>sole</u> potential basis of jurisdiction is the MBR factors (i.e., presence of migratory birds, presence of endangered species, use of water for irrigated agriculture), using best professional judgment (check all that apply): Non-wetland waters (i.e., rivers, streams): linear feet width (ft). Lakes/ponds: acres. Other non-wetland waters: acres. List type of aquatic resource: . Wetlands: acres.
	Provide acreage estimates for non-jurisdictional waters in the review area that do not meet the "Significant Nexus" standard, where such a finding is required for jurisdiction (check all that apply): Non-wetland waters (i.e., rivers, streams): linear feet, width (ft). Lakes/ponds: acres. Other non-wetland waters: acres. List type of aquatic resource: . Wetlands: acres.
SEC	CTION IV: DATA SOURCES.
A. \$	SUPPORTING DATA. Data reviewed for JD (check all that apply - checked items shall be included in case file and, where checked and requested, appropriately reference sources below): Maps, plans, plots or plat submitted by or on behalf of the applicant/consultant: The map entitled "Exhibit Showing Upland Wetlands for Bethel Invesetment Company LLC- Bethel Development Associates LLC- and Marple Run, LLC," dated November 21, 2017, revised May 3, 2018 and Corps date stamped as received May 4, 2018 shows the limits of wetlands and approximate locations of ditches within the limits of the +/- 20 contiguous properties containing +/- 350 acres identified as the Bethel Properties (Mallory). Data sheets prepared/submitted by or on behalf of the applicant/consultant. Office concurs with data sheets/delineation report. Office does not concur with data sheets/delineation report. Data sheets prepared by the Corps: Corps navigable waters' study: U.S. Geological Survey Hydrologic Atlas: USGS NHD data. USGS NHD data. USGS 8 and 12 digit HUC maps. U.S. Geological Survey map(s). Cite scale & quad name: 1:24,000 Newport News North. USDA Natural Resources Conservation Service Soil Survey. Citation: National wetlands inventory map(s). Cite name: Corpsmap . State/Local wetland inventory map(s): FEMA/FIRM maps:

	100-year Floodplain Elevation is: (National Geodectic Vertical Datum of 1929)
\boxtimes	Photographs: Aerial (Name & Date): GoogleEarth, VMBP.
	or 🛛 Other (Name & Date):Lidar.
\boxtimes	Previous determination(s). File no. and date of response letter: .
	Applicable/supporting case law: .
	Applicable/supporting scientific literature: .
	Other information (please specify):

B. ADDITIONAL COMMENTS TO SUPPORT JD: The wetlands consist of a large forested wetland system with little disturbance over the last century. Historical topography maps identify the wetlands as Sawyers Swamp, which drains to the north thorugh an impoundment and into Bethel Reservoir or to the northeast through tributaries to Brick Kiln Creek.